# Challenges and Opportunities of Groundwater Governance in the Kingdom of Tonga

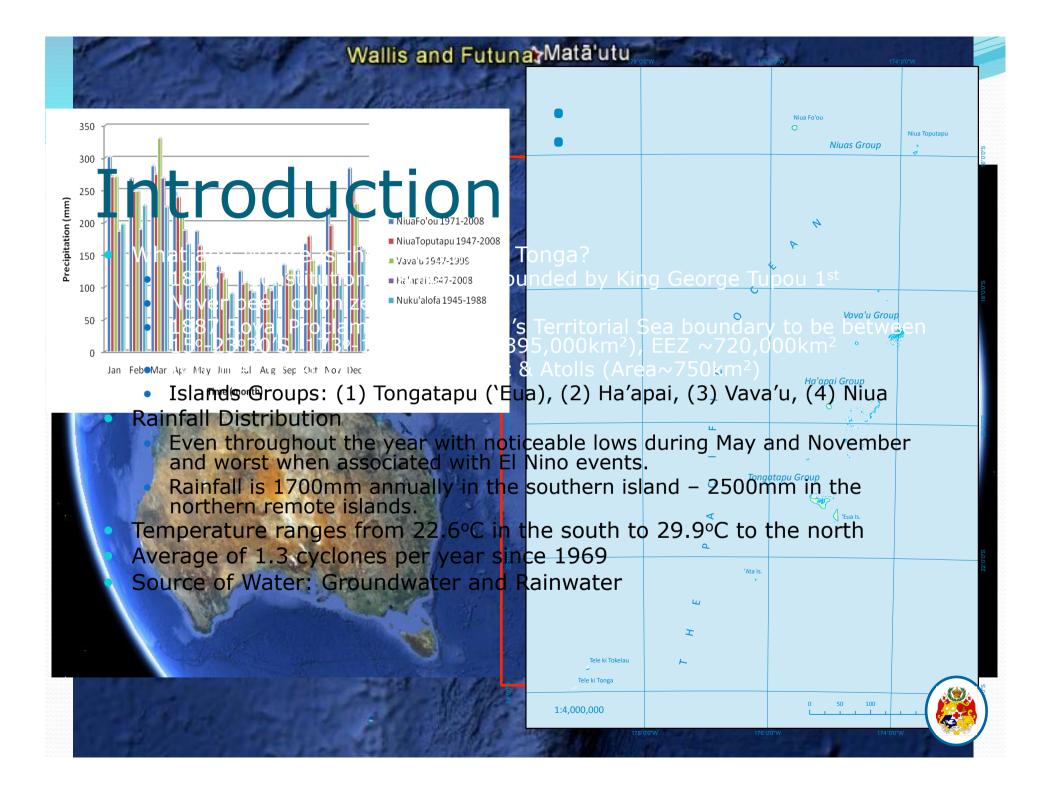
Mr. Taaniela Kula

Deputy Secretary for Natural Resources,

Ministry of Lands, Environment, Climate Change & Natural Resources

"Groundwater Governance: A Global Framework for Action" Regional Consultation for Asia and the Pacific Region, 3-5 December 2012 Institute of Hydrology and Environmental Geology (IHEG) Shijiazhuang, CHINA





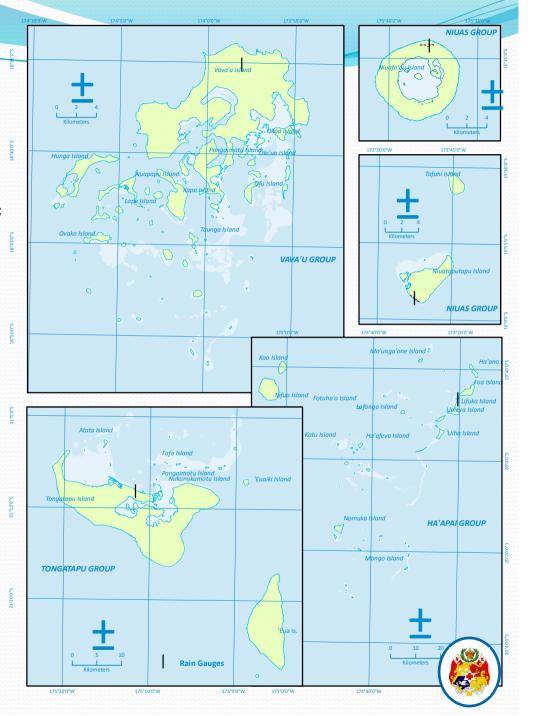
### Introduction

#### **CENSUS STATISTICS**

- Popn=103,036 (0.2% increase in 5yrs);0.8A% increase in Tongatapu, -5.2% Niua, -2.6% Ha'apai, -0.8% `Eua, -0.7% Vava'u;
- Tongatapu=73% (75,158); Vava'u=14% (14,936); Ha'apai=6% (6,650); 'Eua=5% (5,011); Niua=1% (1,281)
- Households=18,053 (3.4% increase from 2006, and 7.8% from 1996 to 2006);
- **Household size=5.7** persons per household in 2011; **5.8** in 2006; **6.0** in 1996
- 70% of the Households have flush toilets systems (2006); 80% in Tongatapu; 54% Vava'u; 38% Ha'apai; 60% `Eua; 34% Niua.
- Population Density=159persons/km<sup>2</sup>; 289p/ km<sup>2</sup> in Tongatapu (increase from 2006, 277p/km<sup>2</sup>).
- 83% Access reticulation systems (groundwater): 98% in urban areas and 63% in rural areas
- About two thirds of the population resides in urban areas.
- **40% rainwater as primary source**: 47% in Ha'apai and Niua. 81% prefer rainwater for drinking.

#### **ECONOMY**

- Heavy reliance on remittances \$186.2M,(40% of GDP in 2009);
- Exports \$7.2M: fish (T\$4.3m), squash (T\$2.6m) and vanilla (T\$0.3m)
- Imports \$188.4M: food, animals, beverage & tobacco (T\$83.6m); fuels, minerals & chemicals (T\$74.4m); and machinery & transport equipment (T\$30.4m) from Fiji and New Zealand (EID, 2009)
- **Unemployment is up 36%** of the total workforce (Census 2006)



# Groundwater Governance – Management & Responsibilities

- National Water Resource Committee (NRWC) 2009 Cabinet endorsed.
  - Responsibilities
    - coordinate inter agency responsibilities relating to the water resource;
    - establish a multi-agency National Water Resources Technical Committee: review and make recommendations
      to the Committee on applications for water resource development and extraction.
    - promote the dissemination of information about the water resource to government agencies and the general community;
    - recommend declaration of water source protection zone in accordance with section 8(1)(f) of the Water Resource Management Bill;
    - approve a management plan to be applied to any designated water source protection zone in accordance with section 8(1)(f) of the Water Resource Management Bill;
    - arrange for the preparation, confirmation and implementation of the Tonga Water Management Plan; and
    - identify, review and, where appropriate, endorse projects to be undertaken with the aim of protecting, conserving and improving the water resource.
  - Members of the Committee:
    - Composed of Government organisations Chaired by the Ministry of Lands, Environment, Climate Change & Natural Resources (MLECCNR); State Owned Enterprise (Utilities); Non-Government Organisations.
- Hydrology Section, Natural Resources Division, MLECCNR
  - Responsible for monitoring the groundwater resources
- Rural Water Supply & Sanitation Section of the Ministry of Health (MOH)
  - Responsible for the operations of rural water supplies; Monitor the biological quality of the water;
  - Also responsible for inspection of the quality of sanitation systems of all developments.
- Tonga Water Board (TWB)
  - Responsible for the distribution of groundwater to residents of the urban areas with in 4 of the bigger islands.
- Village Water Committee
  - Responsible for the distribution and operation of the Village Water Supply

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# Groundwater Governance – Legal Framework

#### Water Supply Regulations 1963

• Enabled the establishment of Village Committees consisting of 10 village members to operate and maintain village groundwater supply systems.

#### Public Health Act 1992

• States the responsibilities of the MOH to monitor the water quality from groundwater supply but does not indicate standards for specific uses.

#### Tonga Water Board Act 2000

 States the mandate of the TWB to supply water for all purposes(, but does not specify rural or urban).

#### Environmental Impact Assessment 2003

 Provides a framework for development framework to prevent the making or arbitrary decisions in regards to land use.

#### Waste Management Act 2005

• The Act regulates the collection and disposal of solid wastes and management of all waste in the Kingdom. It also promotes recycling.

#### Environment Management Act 2010

 Details the power of the Ministry of Environment to monitor and protect the environment including the water resources.

#### Water Resource Management Bill 2012

 Comprehensive provisions in relation to ownership, management and regulation of water resources in the Kingdom to ensure sustainable management of the groundwater resources.



# Groundwater Governance – Issues

#### Lack of National Legislation

- There is no legislation that deals solely with the water.
- The Water Resource Bill 2012 is heavy on the management
- There will be a significant need for capacity to implement the Act and enforce it.

#### Lack of Enforcement of Existing Legislations

- This is due to lack of capacity resources: human and financial resources, technical skills; and
- political pressures e.g. An EIA is required for a development but political pressure results in construction taking place before the EIA is provided or not at all.

#### Lack of Water Quality Standards

- Public Health Act 1992 states MOH's responsibility to test water quality and issue water portable certificates. hey need does not state what quality is safe, good or non-usable.
- Lack of Institutional Coordination
- Lack of Reporting and Information on Groundwater
  - No information on Extraction Quantity and Rate
  - · Lack of information on ground water available for what uses
- Lack of Monitoring of Private and Outer Islands Wells
- Lack of Data Storage Standards and Data Archiving
- Lack of Strategic Plans for Water and Sanitations
- Lack of Will



### Groundwater Governance – Emerging Threats

#### NATURAL THREATS

- SEA LEVEL RISE
- INCREASE TROPICAL CYCLONES ASSOCIATED WITH STORM SURGES
- INCREASE RAINFALL INTENSITY
- PROLONGED DROUGHT (DRY) PERIODS

#### ANTHROPOGENIC THREATS

- INCREASED POPULATION WILL RESULT INCREASED DEVELOPMENTS
- INCREASED SANITATION (SEPTIC SYSTEMS)
- LIMITED LAND AREA, LIMITED FRESHWATER LENS
- INCREASED POPULATION AND SEPTIC DENSITY
- INCREASE POLLUTANTS
- LACK OF GROUNDWATER INFORMATION PROVIDES INEFFECTIVE MANAGEMENT LEADS TO UNHEALTHY SOCIETY AND POOR ECONOMIC GROWTH



# Groundwater Governance – Opportunities & Way Forward

- Better Coordination between immediate stakeholders
- Establishment of a Tonga Water Resource Management Plan (District & Village Plans)
- Improve Capacity of the Hydrology Section of the MLECCNR to Manage and Monitor the Groundwater Resources
- Establishment of facilities and tools that will enable estimation of available resources and monitoring of use, in Urban and Village Level
- Training and Capacity Building of Village Water Committees in Effective Water Governance
- Education and Awareness at all level of the Society



# Groundwater Governance – Key Messages

- Climate Change is a reality and is experienced today by the coastal communities in Tonga
- The extent of the impact of sea level rise and other natural threats is not yet clearly understood
- Population will continue to grow so will the associated pollution unless supported by external aid
- The amount of available water is unknown and we can't manage what we cannot measure.
- There needs to be significant Training and Capacity Building of all level of the Society to Manage the limited water resources
- Effective Communication, Education and Awareness is paramount to sustainable groundwater systems

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### Malo 'Aupito

• Sincere Thanks!





















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